

Message Text

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ORIGIN EB-07

INFO OCT-01 EA-06 ISO-00 CAB-02 CIAE-00 COME-00 DODE-00

DOTE-00 INR-07 NSAE-00 RSC-01 FAA-00 L-02 H-01 PA-01

PRS-01 USIA-06 /035 R

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R 102021Z JAN 75

FM SECSTATE WASHDC

TO AMEMBASSY MANILA

C O N F I D E N T I A L STATE 006249

E.O. 11652: GDS

TAGS: EAIR, RP

SUBJECT: CIVAIR: PAN AM CARGO RIGHTS

REF: MANILA 180

1. PAN AM CARGO RIGHTS PROBLEM GENERATING INCREASING LEVELS OF HEAT HERE AND VARIOUS OPTIONS ARE UNDER CONSIDERATION INCLUDING SEVERAL RETALIATORY MEASURES AGAINST PHILIPPINE AIR LINES. SUCH MEASURES COULD INCLUDE: A) NOTICE TO GOP THAT INTRODUCTION OF PAL'S ADDITIONAL DC-10 FREQUENCIES WILL BE DELAYED FOR SAME PERIOD OF TIME THAT PAN AM CARGO PERMIT NOT RENEWED; B) THAT SUCH EXPANSION WOULD BE DELAYED INDEFINITELY; C) THAT EXISTING DC-8 SERVICE BY PAL MIGHT BE SUSPENDED IN PART; AND D) LIMIT DC-10 SERVICE TO PASSENGERS ONLY.

2. RECOGNIZE THAT THESE REPRISALS HAVE SERIOUS DRAWBACKS, IN THAT: A) PAL MAY BE INSUFFICIENTLY DAMAGED TO YIELD ON PAN AM ISSUE, B) PAL WOULD IN EFFECT GAIN CONTROL OVER FURTHER IMPLEMENTATION OF AGREEMENT AS IT AFFECTS U.S.

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CARRIER EXPANSION, AND C) PHILIPPINE PRIDE MIGHT SIMPLY

BECOME INFLAMED AND LEAD TO A SERIES OF ESCALATING MUTUAL REPRISALS. THESE MEASURES HAVE BEEN DISCUSSED WITH CAB STAFF BUT NOT WITH CARRIER AND WE WOULD LIKE EMBASSY EVALUATION BEFORE OBTAINING INDUSTRY VIEWS.

3. AN ALTERNATIVE SHORT OF THESE MIGHT BE SIMPLY TO ASK

GOP WHETHER IN VIEW OF SUSPENSION OF PAN AM PERMIT THEY CONSIDER THE AUGUST 10 AGREEMENT TO BE STILL IN EFFECT, LEAVING EFFECTS FOR PRESENT TO PHILIPPINE IMAGINATION. WE HOPE THAT DISCUSSIONS BETWEEN THE AMBASSADOR AND PRESIDENT MARCOS CAN OPEN SOME NEW AVENUES FOR DEALING WITH THIS ISSUE. IT IS CLEAR, HOWEVER, THAT SOME RESOLUTION WILL BE NECESSARY IN NEAR FUTURE IF THIS (AND OTHER PENDING ECONOMIC ISSUES) ARE NOT TO HAVE ADVERSE EFFECT ON OUR OVERALL RELATIONS. KISSINGER

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